Local Government Mandate Statement Kentucky Legislative Research Commission 2018 Regular Session

Part I: Measure Information

Bill Request #: 333
Bill #: HB 71 HCS 1
Document ID #: 2913
Bill Subject/Title: AN ACT relating to distribution of sexually explicit images without the consent of the person depicted.
Sponsor: Representative Diane St. Onge
Unit of Government: x City x County x Urban-County Unified Local x Government
Office(s) Impacted:jailer, county attorney
Requirement: <u>x</u> Mandatory <u>X</u> Optional
Effect on Powers & Duties:x _ Modifies Existing Adds New Eliminates Existing

Part II: Bill Provisions and the Estimated Fiscal Impact Relating to Local Government

HB 71 HCS would prohibit the distribution of sexually explicit images (for example, photos or videos) that are intentionally distributed to third persons without consent of the subject of the images.

Section 2 of the bill would establish the crime of intentional distribution of sexually explicit images through distribution of "private erotic matter" without written consent of the person depicted where the disclosure of the matter would cause a reasonable person to suffer harm. The bill would require a person who maintains an Internet Web site, online service, online application, or mobile application that distributes private erotic matter to remove images if requested by a person depicted, without charge. Violation of the bill's provisions would be a Class A misdemeanor for the first offense and a Class D felony for a subsequent offense. If the matter is distributed for profit, a first offense would be a Class D felony and a Class C felony for a subsequent offense.

The fiscal impact of HB 71 HCS would be nil to minimal.

HB 71 HCS creates a new crime that could arguably expand the current definition of "obscene" in KRS 531.010(3), where the bill references as examples of an "obscene visual image" – the distribution of which is illegal – "exposure of uncovered human genitals, buttocks, or nipple of the female breast." Such expansion of the definition of "obscene" could increase the number of persons prosecuted and held in local jails. However, HB 71 HCS would criminalize only the distribution of such matter when the person depicted is "identifiable," either from the image itself or from material distributed with the image, and if disclosure would cause a reasonable person to suffer harm.

HB 71 HCS would create a new Class A misdemeanor, new Class D felony and new Class C felony. A person convicted of a Class A misdemeanor may be incarcerated for up to one year. Misdemeanants are housed in one of Kentucky's 76 full service jails or four life safety jails. While the expense of housing inmates varies by jail, each additional inmate increases facility costs by an estimated average of \$31.34 per day. While the majority of misdemeanor defendants are granted bail, those who do not will also cost local jails an average of \$31.34 per day.

The number of persons who would be charged with a felony violation of HB 71 HCS is unknown, but is expected to be minimal. However, when a court denies bail to a Class D felony defendant, the local government is responsible for incarcerating the defendant until disposition of the case in one of Kentucky's 76 full service jails or four life safety jails. A person convicted of a Class D felony may be incarcerated for 1 to 5 years. While the expense of housing inmates varies by jail, each additional inmate increases facility costs by an estimated average of \$31.34 per day. Upon sentencing, a Class D felon is housed in one of Kentucky's full service jails for the duration of his or her sentence. The Department of Corrections pays a local jail \$31.34 per day to house a Class D felon. Since the per diem pays for the estimated average cost of housing a Class D felon, the per diem may be less than, equal to, or greater than the actual housing cost.

Part III: Differences to Local Government Mandate Statement from Prior Versions

Part II pertains to the House Committee Substitute and there are no prior Local Mandate statements on the introduced version of the bill.

Data Source(s): LRC staff

Preparer: Mary Stephens **Reviewer:** KHC **Date:** 1/24/18